

Message Text

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62

ORIGIN AID-20

INFO OCT-01 AF-10 EUR-25 EA-11 IO-14 ISO-00 ACDA-19 INT-08

COME-00 AGR-20 PC-15 CIAE-00 DODE-00 INR-10 NSAE-00

PA-04 RSC-01 USIA-15 PRS-01 SPC-03 ARA-16 NEA-10

TRSE-00 OMB-01 ABF-01 L-03 (ISO) R

DRAFTED BY AFR/CWR/SDE:HFARNHAM:HF

APPROVED BY AA/AFR:DSBROWN

AFR/CWR:FJSPENCER

IO/AGR:ROLSON

FFP/POD:PSHEEHAN

AF/W:RSHERWOOD

COM/TR:RJAMES (INFO)

FFP/FDD:PSTRONG (INFO)

AFR/CWR:JSNYDER (INFO)

A/AID:BLANGMAID (INFO)

----- 046576

P R 060031Z DEC 73

FM SECSTATE WASHDC

TO AMEMBASSY ADDIS ABABA PRIORITY

AMEMBASSY ROME PRIORITY

INFO AMEMBASSY WELLINGTON

USMISSION USUN NEW YORK

AMEMBASSY OUAGADOUGOU

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AFDROUGHT

E.O. 11652: N/A

ADDIS FOR ADAMS, WELLINGTON FOR WILLIAMS, ROME FOR FODAG

SUBJECT: TALKING POINTS FOR AA/AFR ADAMS' VISIT WITH DR.

BOERMA, FRIDAY, DECEMBER 7

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1. SUMMARY. THIS CABLE MENTIONS SOME OF THE TALKING POINTS YOU MAY WISH TO RAISE WITH DR. BOERMA DURING YOUR VISIT TO HIM ON FRIDAY AFTERNOON. PREVIOUS CABLES SENT TODAY (AND INFOED TO YOU IN ADDIS) HAVE INFORMED THE SAHELIAN COUNTRIES

OF THE NEW USG ALLOCATION OF 150,000 MT OF FOODGRAIN TO ASSIST IN MEETING THEIR NEEDS IN THE YEAR AHEAD, AND ASKED OUR EMBASSIES IN THE MAJOR DONOR NATIONS TO INQUIRE OF THE NATIONS WHAT THEIR PLANS ARE FOR NEW FOOD COMMITMENTS. END SUMMARY.

2. U.S.GOVERNMENT'S ALLOCATION OF 150,000 MT OF SORGHUM. PREVIOUS CABLES HAVE DELINEATED OUR ALLOCATIONS, NOTING THAT THE ALLOCATIONS WERE BASED ON OUR ANALYSIS OF THE FAO MULTI-DONOR MISSION'S SUMMARY TABLE II - WHICH CONSIDERS NET NEW EMERGENCY FOOD NEEDS IN THE YEAR OCTOBER 1, 1973 TO SEPTEMBER 30, 1974, AFTER DEDUCTING PIPELINE/COMMITMENTS TO THE

SAHEL. WE HAVE USED 650,000 MT AS THE NET FOOD REQUIREMENT IN THE REGION THROUGH SEPTEMBER 30, 1974. IT IS OUR HOPE THAT OUR NEW ALLOCATION OF 150,000 MT, DISTRIBUTED AS FOLLOWS:

MALI	45,000 MT
'ALI	45,000 MT
NIGER	45,000 MT
CHAD	20,000 MT
UPPER VOLTA	15,000 MT
MAURITANIA	10,000 MT
RESERVE	15,000 MT
TOTAL	150,000 MT

WILL ACT AS A SPUR TO OTHER NATIONS TO RESPOND QUICKLY AND GENEROUSLY TO THE RECENT APPEAL BY SYG WALDHEIM AND FAO DG BOERMA FOR NEW PLEDGES AND SHIPMENT OF FOODGRAINS AND PROTECTIVE FOODS TO THE SAHEL.

3. REGIONAL STOCKPILE. THE FAO MULTI-DONOR MISSION SUMMARY TALKS ABOUT A NEED FOR 50,000MT OF GRAINS AS A "FLOATING STOCKPILE" TO MEET MIGRATORY NOMAD NEEDS. WE UNDERSTAND THIS TO BE ADDRESSED TO THE PROBLEM OF COUNTRY LIMITED OFFICIAL USE
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"A" FEEDING NOMADS FROM COUNTRY "B" WHO HAVE MIGRATED TO COUNTRY "A" BECAUSE OF THE DROUGHT. THE FAO MISSION REPORT SUGGESTS CILSS SHOULD BE VESTED WITH THE REGIONAL STOCKPILE, AND RESPOND TO REQUESTS FROM COUNTRIES FOR REPLENISHMENT OF THEIR GRAIN STOCKS BECAUSE THEY HAVE VEEN FEEDING NOMADS FROM ANOTHER COUNTRY. YOU MAY FIND IT USEFUL TO INQUIRE OF THE FAO WHAT PROGRESS HAS BEEN MADE IN DISCUSSING THIS PROPOSAL WITH CILSS, AND WHAT FIRM PLANS HAVE BEEN DRAWN UP FOR THE IMPLEMENTATION AND CONTROL OF SUCH A STOCKPILE.

4. FAO COORDINATION OF SHIPPING AND DELIVERY. LAST YEAR THE FAO HAD THE RESPONSIBILITY OF COORDINATING GRAIN SHIPMENTS BY MAJOR DONORS IN ORDER TO AVOID PORT CONGESTION AND

MAXIMIZE DELIVERY POTENTIAL OF THE REGION. SOME ENTITIES HAVE STATED THE FAO FELL SHORT OF THEIR OBJECTIVES. FROM OUR STANDPOINT, WE COULD HAVE USED MUCH MORE DETAILED INFORMATION ABOUT OTHER DONOR SHIPMENTS. BECUASE WE SELDOM HAD INFORMATION, U.S. SHIPMENTS WERE GENERALLY SENT WITHOUT WORRYING ABOUT OTHER DONOR DELIVERY SCHEDULES. THE FAO, IN FACT, HAS SAID THE USG WAS THE ONLY GOVERNMENT WHICH CONTRIBUTED SHIPMENT INFORMATION ON A REGULAR BASIS. YOU MAY WISH TO ENCOURAGE THE FAO TO CONTINUE THEIR ROLE OF INFORMING DONORS OF GRAIN SHIPMENTS, AND EXPRESS THE HOPE THEY WILL FURTHER IMPROVE THEIR OPERATIONS TO RECEIVE

MORE INFORMATION IN THE YEAR AHEAD. IT WOULD BE EXTREMELY USEFUL TO THE USG, FOR EXAMPLE, IF THE FAO WERE TO CABLE ITS SHIPPING AND PORT INFORMATION - RATHER THAN SEND IT BY MAIL. WE WOULD ALSO HOPE THEY COULD DEVELOP MORE COMPLETE INFORMATION AS TO NAME OF VESSEL, EXPECTED ARRIVAL DATE, PROT OF ARRIVAL, DONOR, TYPE AND QUANTITY OF COMMODITY ABOARD, AND FINAL DESTINATION OF COMMODITY.

5. FAO SAHELIAN ZONE TRUST FUND. THE SECRETARY-GENERAL RECENTLY ANNOUNCED AN APPEAL TO MEMBER NATIONS OF THE UN FOR CONTRIBUTIONS TOTTALLING APPROXIMATELY DOLS 30 MILLION TO THE FAO SAHELIAN ZONE TRUST FUND IN THE YEAR AHEAD. YOU WILL RECALL THE USG CONTRIBUTED DOLS 300,000 FOR AIRLIFTING SEEDS FROM SUDAN TO CHAD TO THE FUND LAST LIMITED OFFICIAL USE
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YEAR. OUR POSITION ON THE TRUST FUND AT THIS TIME IS THAT IS A MOST ATTRACTIVE METHOD FOR THOSE NATIONS NOT ENGAGED IN ACTIVE, BI-LATERAL EMERGENCY PROGRAMS TO SHOW THEIR SUPPORT FOR DROUGHT-RELIEF RELATED ACTIVITIES IN THE SAHEL, AND THAT WE CERTAINLY APPLAUD THE INITIATIVE OF THE UN AND FAO IN ORGANIZING SUCH AN EFFORT. BECAUSE THE USG IS ALREADY VERY HEAVILY INVOLVED IN BI-LATERAL EMERGENCY RELIEF ACTIVITIES (OUR CONTRIBUTIONS TO DATE, INCLUDING FOOD, ARE NOW OVER DOLS 80 MILLION), NOT TO MENTION THE RECOVERY AND REHABILITATION ACTIVITIES UNDER THE FEI RU-BRIC - WHICH ALSO ENCOMPASSES ITEMS SUCH AS ROAD IMPROVEMENT, ANIMAL HEALTH AND STORAGE OF GRAIN, WE DO NOT ANTICIPATE BECOMING A MAJOR CONTRIBUTOR TO THE FUND THIS YEAR. WE LOOK FORWARD, HOWEVER, TO RECEIVING MORE SPECIFIC INFORMATION AS TO WHAT ACTIVITIES THE FAO WILL BE SUPPORTING WITH SAHEL ZONE TRUST FUNDS GENERATED IN RESPONSE TO THE NEW APPEAL. FYI. WE UNDERSTAND THE FAO DIVERTED SOME OF ITS REGULAR STAFF TO HANDLE SAHEL TRUST FUND ACTIVITIES LAST YEAR. YOU MIGHT INQUIRE HOW THEY PROPOSE TO IMPLEMENT THE ACTIVITIES THIS YEAR. IF FUNDED, THIS YEAR'S ACTIVITIES ARE DOUBLE LAST YEAR'S IN DOLLAR VALUE. END FYI.

6. OFFICE OF SAHELIAN RELIEF OPERATIONS. THE FAO HAS ASKED IF WE WOULD BE WILLING TO PROVIDE SOMEONE TO THE FAO/OSRO IN 1974, BEGINNING IN JANUARY. LAST YEAR WE MADE A SENIOR AID DISASTER RELIEF TYPE PERSON AVAILABLE FOR TWO MONTHS. THE FAO/OSRO IS THE GROUP RESPONSIBLE FOR IMPLEMENTING THOSE ACTIVITIES FUNDED FROM THE SAHEL TRUST FUND. TO THE EXTENT OSRO IS STAFFED WITH OTHER FAO EMPLOYEES, THE REGULAR ACTIVITIES OF THE FAO MAY SUFFER. YOU MAY WISH TO INQUIRE WHAT TYPE OF PERSON FAO/OSRO WOULD BE SEEKING FROM THE U.S., HOW LONG THEY WOULD REQUIRE THE SERVICES (IT WOULD SEEM LOGICAL TO HAVE SOMEONE THERE FOR THE DURATION, RATHER THAN A SHORT TERM TWO-TO-THREE MONTH PERIOD), WHERE THE PERSON WOULD FIT INTO THE FAO/OSRO ESTABLISHMENT AND WHAT HIS RESPONSIBILITIES WOULD BE.

7. FAO ROLE. WE SUSPECT THE FAO MAY BE THINKING OF CONVENING A DONOR MEETING SOMETIME NEXT YEAR. WE HAVE NO IDEA WHAT FORM SUCH A MEETING WOULD TAKE - WHETHER IT LIMITED OFFICIAL USE
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WOULD DWELL ON POST-DROUGHT EMERGENCY RECOVERY AND REHABILITATION TYPE ACTIVITIES, OF IF IT WOULD BE CONCERNED SOLELY WITH DROUGHT-RELIEF EMERGENCY ISSUES. THERE IS AN OBVIOUS NEED FOR A MEETING OF DONORS TO DISCUSS CONTINUED DROUGHT-RELIEF EFFORTS. YOU MAY WISH TO ASK FOR CLARIFICATION OF THE SUBJECT OF ANY DONOR MEETINGS THE FAO MAY BE THINKING OF CONVENING, AND INQUIRE WHAT SUGGESTIONS AND ASSISTANCE HAS BEEN PROPOSED - OR WILL BE SOLICITED - FROM THE CILSS AND THE AFRICAN NATIONS THEMSELVES.

8. WFP FOOD-FOR-WORK PROGRAMS. WE ARE PREPARED TO RE-ALLOCATE 25,000 MT OF SORGHUM FROM THE 150,000 MT NEW ALLOCATION FOR WFP DROUGHT RELATED FOOD-FOR-WORK ACTIVITIES PRIOR TO FINAL APPROVAL, HOWEVER, WE WILL NEED TO RECEIVE FURTHER INFORMATION ON THE PROPOSED ACTIVITIES, TO INCLUDE LOCATION, MANNER IN WHICH ACTIVITY IS RELATED TO DROUGHT RELIEF, QUANTITY REQUESTED, AND PROGRAM DATES.

9. DECONTROL 12/31/73. KISSINGER

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Message Attributes

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